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Message Text

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73
ACTION IO-14

INFO OCT-01 NEA-10 ISO-00 AF-10 ARA-16 EA-11 EUR-25 RSC-01

SCI-06 AEC-11 SPM-01 AGR-20 CEA-02 CIAE-00 COME-00

EB-11 FRB-02 H-03 INR-10 INT-08 L-03 LAB-06 NSAE-00

NSC-07 PA-04 AID-20 CIEP-02 SS-20 STR-08 TAR-02

TRSE-00 USIA-15 PRS-01 SP-03 FEA-02 OMB-01 SWF-02

DRC-01 /259 W
---------- 016047
R 030341Z MAY 74
FM USMISSION USUN NY
TO SECSTATE WASHDC 3909
AMCONSUL JERUSALEM

C O N F I D E N T I A L USUN 1630

E.O. 11652: GDS
TAGS: UNGA

FOR SECRETARY KISSINGER FROM SCALI

SUBJ: SPECIAL SESSION UNGA: WHERE DO WE GO FROM HERE?

1. THE OUTCOME OF THE SPECIAL SESSION HAS BEEN A MIXED BAG. THERE WERE SOME PLUSES, IN FOCUSING ATTENTION OF THE WORLD COMMUNITY ON LEGITIMATE GRIEVANCES OF DEVELOPING NATIONS, AND TO SOME DEGREE INCREASED UNDERSTANDING OF VIEWS OF BOTH SIDES (DEVELOPED-DEVELOPING). ON BALANCE, HOWEVER, THE EXPERIENCE BORE OUT OUR FEARS THAT A SPECIAL ASSEMBLY SESSION, CALLED IN HASTE AND ON TERMS OF THIS ONE, WAS NOT THE BEST FORUM FOR DEALING EITHER WITH COMPLEX LONG-STANDING ISSUES OR WITH THE CURRENT EMERGENCY.

2. THE CHIEF QUESTION WHICH THE U.S. MUST ADDRESS NOW
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IS, "WHERE DO WE GO FROM HERE?" IN MY SPEECH LAST NIGHT

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AND IN CONTACTS WITH OTHER DELEGATIONS TODAY WE ARE
STRESSING U.S. DISAPPOINTMENT AT FAILURE OF THE
ASSEMBLY TO COME TO GRIPS SUFFICIENTLY WITH EMERGENCY
NEEDS. IT IS IMPORTANT THAT U.S. ACTIONS NOW MAKE
CLEAR THAT THIS IS NOT MERE VERBIAGE, BUT GENUINE
CONVICTION. FURTHERMORE, WE ARE ALREADY SUBJECT TO
CONSIDERABLE CRITICISMS THAT THE U.S., DESPITE STATED
COMMITMENT TO EMERGENCY NEEDS, PROPOSED NO SPECIFIC
PROGRAM FOR MEETING THEM UNTIL THE FINAL DAYS OF
ASSEMBLY, THEN WITHDREW ITS PROPOSAL WITHOUT A SERIOUS
EFFORT TO PUSH IT THROUGH. WE HAVE RESPONDED THAT THE
STRUCTURING AND CONDUCT OF THE SPECIAL SESSION BY THE G-77
OFFERED US LITTLE OPPORTUNITY TO ADVANCE OUR
VIEWS IN AN EFFECTIVE MANNER; AND THAT AN ATTEMPT TO
INSIST ON OUR PROPOSAL AT THE END WOULD ONLY HAVE
EXACERBATED THE VERY DIVISIONS WE SOUGHT TO BRIDGE.

2. WHILE MANY PARTS OF THE ACTION PROGRAMME ARE
UNACCEPTABLE TO US, I BELIEVE WE SHOULD NOW FOCUS ON
WHAT IT DOES CALL FOR IN THE WAY OF EMERGENCY MEASURES.
MANY OF ITS ELEMENTS ARE SIMILAR TO THOSE IN OUR OWN PROPOSAL.
THE GENERAL ASSEMBLY DECIDED "AS A FIRST STEP
IN THE SPECIAL PROGRAMME TO REQUEST THE SECRETARY-
GENERAL TO LAUNCH AN EMERGENCY OPERATION TO PROVIDE
TIMELY RELIEF TO THE MOST SERIOUSLY AFFECTED
DEVELOPING COUNTRIES...WITH THE AIM OF MAINTAINING
UNIMPAIRED ESSENTIAL IMPORTS FOR THE DURATION OF THE
COMING 12 MONTHS." THE RESOLUTION ASKS POTENTIAL
CONTRIBUTORS TO INDICATE THEIR PLANS FOR MULTILATERAL
AND BILATERAL ASSISTANCE BY JUNE 15. FURTHERMORE
THE AD HOC COMMITTEE, WHILE ESTABLISHED PRIMARILY TO
PREPARE THE WAY FOR THE SPECIAL FUND, ALSO HAS
RESPONSIBILITIES FOR THE IMMEDIATE EMERGENCY OPERATION:
TO "MONITOR, PENDING COMMENCEMENT OF THE OPERATIONS
OF THE SPECIAL FUND, THE VARIOUS MEASURES BEING TAKEN
BOTH BILATERALLY AND MULTILATERALLY TO ASSIST THE
MOST SERIOUSLY AFFECTED COUNTRIES." THE 36 MEMBERS
OF AD HOC COMMITTEE ARE TO BE APPOINTED BY THE
PRESIDENT OF THE GENERAL ASSEMBLY.

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3. I STRONGLY RECOMMEND THAT THE U.S. TAKE AN ACTIVE
ROLE IN THE EMERGENCY OPERATION BY (1) AGREEING TO
SERVE ON THE AD HOC COMMITTEE OF 36, AS WE SHALL SURELY BE INVITED TO
DO; (2) PREPARING BY MAY 15 A PRELIMINARY LIST OF THE ASSISTANCE,
BOTH BILATERAL AND MULTILATERAL,
THAT THE U.S. IS PREPARED TO GIVE; AND (3) USING OUR
FORTHCOMING POSITION AS A STIMULUS TO OTHER POTENTIAL
DONORS (BOTH DEVELOPED AND OPEC COUNTRIES) FOR

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MAXIMUM CONTRIBUTIONS AND SPEEDY ACTION. THE AD HOC COMMITTEE IS EXPECTED TO MEET FOR A THREE-WEEK PERIOD PROBABLY BEGINNING ABOUT MAY 15. I WOULD LIKE TO SEE THE UNITED STATES ENTER THAT COMMITTEE WITH DOCUMENTS IN HAND AND STRATEGY CLEAR.

4. I REQUEST APPROVAL OF THIS APPROACH. THE CLEAREST ANSWERS TO QUESTIONS ABOUT OUR INTENTIONS WILL BE WHAT THE UNITED STATES DOES IN THE DAYS AND WEEKS IMMEDIATELY AHEAD. SCALI

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